

# STATE OF HAWAI'I DEPARTMENT OF EDUCATION

P.O. BOX 2360 HONOLULU, HAWAI'I 96804

#### OFFICE OF THE SUPERINTENDENT

November 3, 2015

TO:

The Honorable Patricia Halagao

Chairperson, Committee on Student Achievement

FROM:

Kathryn S. Matayoshi

Superintendent/

SUBJECT:

Committee Action on Department of Education's Multi-Year School

Calendar (2018-2019 School Year)

#### 1. RECOMMENDATION

The Department recommends that the Hawaii State Board of Education (Board) Student Achievement Committee (SAC) take action to approve the Department's proposed calendar for the 2018-19 school year (Exhibit A). Furthermore, the Department recommends that the Board adopt the SAC-approved calendar at its November 17, 2015 General Business Meeting.

#### 2. RECOMMENDED EFFECTIVE DATE

The Department recommends that the Board approve the calendar for implementation in the 2018-19 school year. However, the calendar is subject to future legislative action and funding, board action, and collective bargaining agreements. The current collective bargaining agreements end on June 30, 2017.

3. RECOMMENDED COMPLIANCE DATE (if different from the effective date)

N/A

#### 4. <u>DISCUSSION</u> (if different from the effective date)

#### a. Conditions leading to the recommendation

The school calendar has wide ranging impact on the community, our employees, and our students. After much deliberation, including review of the testimony and discussion at the October 6, 2015 SAC meeting, the Department is recommending a calendar based on the following design principles:

- Provides 180 days of instruction, as required by state law (section 302A-251, Hawaii Revised Statutes), with approximately 90 days of instruction in each semester.
- Completes the first semester by winter break, which:

- Maximizes learning time to complete the semester's final student assessments (i.e. exams and other demonstrations of learning) and grading. Completing the semester after the new year would require review and re-teaching in preparation for semester-end exams and grades (due to "learning loss" that occurs during breaks in instruction);
- Ensures that students are graded by the teacher who has taught them
  and assessed their progress for the semester. Approximately 100
  teachers retire at the end of each calendar year, and ending the semester
  in January would mean that the 2,500-12,000 students of retired teachers
  would have a new teacher complete their semester and assess their
  learning based on 1-3 weeks in January;
- Provides high school seniors with transcripts that include first semester grades in a timely manner for college admissions and scholarships; and
- Aligns the end of the semester with higher education, to better support opportunities for high school students to enroll in dual enrollment programs and courses.
- Minimizes potential budget impacts.

The recommended 2018-19 calendar, Exhibit A, amends the Department's October 6, 2015 submission by:

- Changing the first day and last day of school for both students and teachers, and changing the start date for winter break. These revisions are consistent with suggestions made during the SAC discussion on October 6, 2015:
  - Shifting the start date for teachers to Tuesday, July 31 and the start date for students to Monday, August 6;
  - Ending first semester on Friday, December 21 instead of Thursday, December 20; and
  - Ending the second semester for students on Friday, May 31 and for teachers on Monday, June 3.
- Amending the winter and spring break as follows:
  - On Monday, January 7, 2019, teachers have a day between semesters for grading, evaluation and/or preparation for the following quarter or semester, consistent with the current collective bargaining agreement with the Hawaii State Teachers Association (HSTA). Students begin second semester the following day: Tuesday, January 8; and
  - Spring break will be five days during the week of March 18-22. Students will return from Spring Break on Monday, March 25 then have Tuesday, March 26 as a holiday for Prince Kuhio Day.

The last student day will be May 31, 2019 and the last teacher workday will be Monday, June 3, 2019.

b. Previous action of the Board on the same or similar matter

The Board approves the school calendar annually. Most recently, the Board approved school calendars for school years 2016-2017 and 2017-2018 on October 20, 2015.

On October 6, 2015, SAC deferred action on the 2018-19 school year calendar with suggestions for changes in dates and requested that the number of days in each

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semester be more evenly distributed. The action that was taken can be found in the Board's minutes, available at:

http://www.hawaiiboe.net/Meetings/Minutes/Pages/default.aspx. Previous agendas and the accompanying meeting material are available at:

http://www.hawaiiboe.net/Meetings/Notices/Pages/default.aspx\*]

#### c. Other policies affected

The calendar has widespread impact for public schools as well the larger community.

#### d. Arguments in support of the recommendation

The proposed calendar model satisfies the primary criteria laid out in section 4.a – first semester ends before winter break, the semesters and quarters are relatively even, and the proposed calendar model does not impose any unbudgeted costs on the Department. In addition, the proposed calendar model maintains a fall break.

The recommended calendar, compared with the prior October 6 proposal:

- Improves evenness in the number of instructional days in each semester with 89 days in first semester and 93 days in second semester (two of the days in the year are floating non-student days, determined by the school, for school planning and collaboration).
- Begins school with a five-day week, which positively impacts student attendance rates.
- Maintains one-week fall and spring breaks and a two-week winter break. Per testimony from HE'E Coalition, this is particularly important for working families who have to arrange appropriate supervision and childcare.
- Ends the school year for students before June. Per testimony from HSTA, having two
  full months of summer break better allows for planning and implementation of
  summer activities, including but not limited to sports, camps, and summer school.
- Aligns with the University of Hawaii academic calendar. This facilitates opportunities
  for teachers and administrators to pursue additional training and for more high school
  students to participate in dual enrollment programs/courses.
- Is consistent with current collective bargaining agreements.
- Reflects the expressed preference of those who identified as "families" or "students" in the April 2015 public survey about school calendar options.
- Is consistent with students' feedback, reported by the Hawaii State Student Council, about their preference for a fall break and the importance of ending first semester by the winter break.

#### e. Arguments against the recommendation

The recommended calendar could face the following potential arguments:Heat Abatement: the calendar is simply not a good heat abatement strategy. The Department considered starting school after Labor Day to avoid the August heat. The late start has significant logistical and potential cost considerations. Additionally, the significantly later start date would have payroll implications for 10-month employees, and HSTA has opposed this change. In addition, students would still be in school

during the months that typically have the days with highest temperatures (September) and the most humid days (October).

- Mainland Transfer Students: the Department's enrollment data from the first
  two months of school do not indicate that this is a problem. However, the
  Department will continue to work with its community partners, particularly
  military partners, to communicate the school start date. Approving the school
  calendar for school year 2018-19 in November 2015 supports effective
  advanced communication and planning.
- This calendar includes Monday, March 25, 2019 as a school day, which is the day between spring break and the Prince Kuhio Day holiday on Tuesday, March 26. Review of past attendance data for students and teachers indicates that this day is likely to be poorly attended. We will encourage schools to use March 25 as a one of their non-student school planning and collaboration days; however, this is school decision based on their planning needs.
- f. Other agencies or departments of the State of Hawaii involved in the action

The Department of Accounting and General Services (DAGS) is responsible for construction, repair, and maintenance for Neighbor Island schools. Approving the calendar in advance allows for better project planning.

g. Possible reaction of the public, professional organizations, unions, DOE staff and/or others to the recommendation

Opinions about the calendar are incredibly diverse with many firmly held beliefs and individual personal preferences. Given the design principles for learning and logistical considerations, described in section 4.a, the recommended calendar balances stakeholder interests and preferences without being able to satisfy them all. The most significant reactions to the calendar are described in section 4.e.

Since the October 6, 2015 SAC meeting, HSTA and the Hawaii Government Employees Association (HGEA) have not provided additional comments or suggestions regarding the 2018-19 calendar (as of October 26). HSTA previously expressed their desire for delaying adoption of the 2018-19 calendar, having firm start and end dates (students always start on August 1 and teachers always end on May 31), having longer winter break, and not ending the school year too close to the Christmas holiday.

#### h. Educational implications

The proposed calendar supports a positive educational context by minimizing the days that students are out of school over winter break, providing relatively even semesters, and ending first semester by winter break. Also, the calendar maximizes full five day weeks for students to support student attendance.

#### i. Personnel implications

The recommended calendar continues the structure of the calendar for many of the last ten years. There are no personnel implications from a payroll or collective bargaining perspective. However, given concerns raised by HGEA in preparation for the October 6 adoption of school calendars, the Department will work with the unions and our employees to analyze and address issues of attendance and professionalism associated with attendance.

The school year would start on July 31, 2018, instead of August 1.

j. Facilities implications

There are no identified facilities implications, at this time.

k. Financial implications

There are no identified financial implications, at this time.

### 5. OTHER SUPPLEMENTARY RECOMMENDATIONS

There are no supplementary recommendations at this time.

TOC:SS:kp

Attachment: Exhibit A – 2018-19 Proposed Official School Calendar

c: Office of Strategy, Innovation and Performance

## State of Hawaii – Department of Education

## 2018-19 PROPOSED OFFICIAL SCHOOL CALENDAR - Version 11/3/15

Teachers' Work Year - 1st Semester; July 31, 2018 - January 7, 2019; 2nd Semester; January 8, 2019 - June 3, 2019

Week	Student	Teacher		Su	M	Т	W	Th	F	5a		
	Days	Days										
	0	0	July	22	23	24	25	26	27	28	1st SEMESTER - 89 Student Days (En	ds Dec. 21)
2	.0	4	·	29	30	31	1	2	3	4	July 31: Teachers' First Day	
2	3/	9	August	5	6	7	8	9	10	11	July 31 - Aug 3: Teacher Work Days (r	no students)
3	9	13		12	13	14	15	16	17	18	August 6: Students' First Day	01
-3	11.	38.		19	20	21	22	23	24	25	August 17: Statehood Day	43 days
5	19	23		26	27	28	29	30	31	1		
G	2.8	27	September	2	3	4	5	6	7	8	September 3: Labor Day	Ends Oct. S
7	28	32		9	10	11	12	13	14	15		
B	3.3	17		16	17	18	19	20	21	22		
9	H	42		23	24	25	26	27	28	29		
10	43	47	October	30	1	2	3	4	5	6		
11				7	8	9	10	11	12	13	October 8-12: Fall Break***	
1-	42	5.2		14	15	16	17	18	19	20		
13	53-	37		21	22	23	24	25	26	27		
1.4	58	63		28	29	30	31	] 1	2	3		02
19	5.5	66	November	4	5	6	7	8	9	10	November 6: Election Day	46 days
15.	66	0		11	12	13	14	_ 15	16	17	November 12: Veterans' Day	Ends
1.7	694	73		18	19	20	21	22	23	24	November 22: Thanksgiving	Dec 21
18	74	: 8		25	26	27	28	29	30	1	November 23: School Holiday	
19	79	=1	December	2	3	4	5	6	7	8		
201	8.1	88		9	10	11	12	13	14	15	December 24-January 7: Winter Brea	k***
#1	2.3	91		16	17	18	19	20	21	22	December 25 Christmas	
27				23	24	25	26	27	28	29	2nd SEMESTER - 93 Student Days (En	ids May 31
21				30	31	1	2	3	4	5	January 1: New Year's Day	
21	94	98	January 2019	6	7	8	9	10	11	12	January 7: Teacher Workday	03
20	98	103		13	14	15	16	17	18	19	(No Students*)	46 days
26	102	102		20	21	22	23	24	25	26	January 21: Dr. Martin Luther King,	
27	107	112		27	28	29	30	31	1	2	Jr. Day	Ends Mar 15
28	112	117	February	3	4	5	6	7	В	9	February 11-15: Institute Day	1/3/191
29	116	12.2		10	11	12	13	14	15	16	(One day with no students during the	
3)r	120	126		17	18	19	20	21	22	23	week. Date for each island TBD.)	
31	125	131		24	25	26	27	28	1	2	February 18: Presidents' Day	
12	130	135	March	3	4	5	6	7	В	9		
13	135	131		10	11	12	13	14	15	16		
14				17	18	19	20	21	22	23	March 18 - 22: Spring Break***	
35	130	145		24	25	26	27	28	29	30	March 26: Kuhio Day	
36	144	150		31	1	2	3	4	5	6	- ·	
10	149	1/15	April	7	В	9	10	11	12	13		Ω4.
19	153	159		14	15	16	17	18	19	20	April 19: Good Friday	47 days
3)	158	164		21	22	23	24	25	26	27	100000	Ends
40	163	169		28	29	30	1	2	3	4		May 31
41	163	174	May	5	6	7	8	9	10	11		
42	173	179		12	13	14	15	16	17	18		
41	113	184		19	20	21	22	23	24	25	May 27: Memorial Day	
41	182	188		26	27	28	29	30	31	1	May 31: Last Oay for Students	
450	157	189	June	2	3	4	5	6	7	а	and Second Semester Ends**	
	120	-10		9	10	11	12	13	14	15	June 3: Last Day for Teachers	
	150	190					-				The section of the section	
Аррения			ent on legislation, funding and	collec	tive bar,	gaining .	agreen	ients				
										OFI	FICIAL STATE HOLIDAYS: 2018-19 SCHOOL YEAR	
A2 instructional days shall be converted to a non-student day for school planning and			"AThe employer may essign up to 6 additional hours, in helf hour blocks (all "equivalent day") for training and meetings			Statehood Day: Aug Labor Day: Septer Election Dily: Nover				Septe Nove	mber 6, 2018 Presidents Day: F	January 1, 201 January 21, 201 January 18, 201
-0110	collaborat		beyond the teacher's regul				sgiviñi	Day:	erved)	Novem	nber 12, 2018 Prince Jonah Kulvo Kalamanaole Day: nber 22, 2018 Good Friday: nber 25, 2018 Memorial Day:	March 26, 201 April 19, 201 May 27, 201

Educational Officer & Teacher Institute Days February 11-15 DRAFT CALENDAR